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Illinois is a high-tax state

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Introduction

For opponents of economic and budgetary reform, the solution to Illinois' financial woes is always tax hikes. They claim Illinois is a low-spending, undertaxed, small-government state that can't fix its chronic budget problems without more money from taxpayers.

As a result, many lawmakers have proposed increasing Illinoisans' tax burden. Higher gas taxes, a millionaire tax, a progressive income tax, a return to the personal and corporate income taxes' pre-sunset rates – all have been proposed as solutions to the state's budget crisis and mounting deficit.¹

But a lack of tax revenues isn't the problem. Illinoisans are already overtaxed. In fact, they're already some of the highest-taxed citizens in America. Illinois' perennial budget crises stem from the state's persistent overspending and misplaced spending priorities.² That's led to Illinois' dramatic fiscal decline and the budget crisis that has plagued the state since 2015.

According to the most recent tax data comparable across all states, Illinoisans face the fourthhighest overall tax burden in the nation. Illinois' property taxes rank third-highest in the nation, and are now likely the highest in the nation due to the \$543 million property-tax hike Chicago's City Council passed in 2015.³ Illinois' combined state and local sales-tax rate is the seventh-highest in the U.S. And Illinois' individual and corporate income taxes are the 10th-highest and fourth-highest in the nation, respectively.

Passing additional tax hikes would only add to Illinoisans' heavy tax burden.

Illinoisans burdened with some of the highest taxes in the nation

Selected Illinois tax rankings among 50 states

Illinois taxes	Rank
State and local tax burden as a % of state income (FY 2012)	4
State and local tax burden per capita (FY 2012)	7
Median property-tax burden as a % of property value (FY 2014)	3
Combined state and local sales-tax rates (as of Jan. 1, 2016)	7
State individual income-tax collections per capita (FY 2014)	10
State corporate income-tax collections per capita (FY 2014)	4

Source: Tax Foundation

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Residents in Illinois' largest city, Chicago, face an even higher tax burden compared with other Illinois residents. In all, the city subjects Chicagoans to over 30 individual taxes and a multitude of fees – far more than any other major Illinois municipality.⁴

Chicago's taxes are also high compared with other cities across the nation. Chicago's combined sales-tax rate is the highest of any major U.S. city. And Chicago's residential and commercial property taxes ranked 18th- and fourth-highest, respectively, in 2015 when compared with other large cities across the country.

Chicagoans' property-tax burden is even higher now with the city's passage of a record \$543 million property-tax hike in 2015. On top of that, Chicagoans face the prospect of an additional \$250 million tax hike to be imposed by Chicago Public Schools.⁵

Illinoisans are taxed enough already. The real solution for Illinois' fiscal crisis requires lawmakers to enact state and local spending reforms to lower the cost of government to a level Illinoisans can afford.

Until then, lawmakers in Springfield and Chicago shouldn't ask for another penny from taxpayers.

Illinoisans' overall tax burden

According to data from the nonpartisan Tax Foundation, Illinois had the fourth-highest combined state and local tax burden as a share of state income in the country in fiscal year 2012, the most recent year with tax data comparable across all states.⁶

Illinoisans suffered the 4th-highest combined state and local tax burden as a share of state income

State and local tax burden, as a % of state income, Illinois and neighboring states, fiscal year 2012

State	Tax burden as a share of state income	National rank
Illinois	11.0%	4
Wisconsin	11.0%	4
Indiana	9.5%	22
Kentucky	9.5%	22
Missouri	9.3%	26
lowa	9.2%	30

Source: Tax Foundation

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And Illinois had the seventh-highest per capita state and local tax burden in the country. At \$5,235 per capita, Illinoisans' tax burdens were higher than those of residents of any other bordering state.⁷

Illinoisans suffered the 7th-highest combined state and local per capita tax burden

State and local tax burden per capita, Illinois and neighboring states, fiscal year 2012

State	Total tax burden (per capita)	National rank
Illinois	\$5,235	7
Wisconsin	\$4,734	11
lowa	\$4,037	23
Missouri	\$3,591	30
Indiana	\$3,585	31
Kentucky	\$3,298	42

Source: Tax Foundation

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The Tax Foundation's 2012 data, while the most recent available, are not a precise representation of Illinoisans' state and local tax burden today.

The fiscal year 2012 state and local tax burden data published by the Tax Foundation include the temporary 67 percent individual and 30 percent corporate income-tax increases enacted by the Illinois General Assembly in 2011.

The hikes increased the individual income-tax rate to 5 percent from 3 percent, and the corporate tax rate to 9.5 percent from 7.3 percent (including Illinois' 2.5 percent personal property replacement tax).

The tax hikes partially sunset in January 2015, with the individual income tax falling to 3.75 percent and the corporate tax falling to 7.75 percent.

With the sunset having taken place, the 2012 data is no longer perfectly accurate.

However, Illinois' rank in 2010 prior to the tax hikes can serve as a proxy for Illinoisans' current tax burden.

In 2010, before the income-tax hike, Illinois' combined state and local per capita tax burden equaled \$4,512, the ninth-highest in the country and higher than that of any neighboring state.⁸ That ranking is not far from Illinois' rank of seventh-highest total burden in 2012.

Illinoisans pay some of the highest property taxes in the nation

The Tax Foundation's most recent data, from 2014, found that Illinoisans pay the third-highest property taxes in the nation. Illinoisans bear a lighter property-tax burden than residents of New Jersey and New Hampshire, but they carry a heavier property-tax burden than residents in any of Illinois' neighboring states.⁹

Illinoisans paid the 3rd-highest property taxes in the nation before Chicago's property-tax hike

Property taxes paid as a percentage of owner-occupied housing value, Illinois and neighboring states, calendar year 2014

State	Effective property-tax rate	National rank
Illinois	1.98%	3
Wisconsin	1.74%	4
Iowa	1.42%	13
Missouri	1.00%	22
Indiana	0.86%	28
Kentucky	0.80%	32

Source: Tax Foundation

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However, the Tax Foundation has noted that Illinoisans now likely pay the highest property taxes in the nation due to the \$543 million property-tax hike Chicago enacted in 2015.¹⁰ On top of that, Chicagoans face the prospect of an additional \$250 million tax hike to be imposed by Chicago Public Schools.

A different study released in 2016 by the analytics firm CoreLogic reported that Illinois had the highest median property taxes in the nation in 2015.¹¹

Illinoisans pay the 7th-highest combined sales taxes

Illinoisans are also subject to the seventh-highest combined state and local sales-tax rates in the nation, far outpacing the rates of neighboring states.¹²

Such high rates can hurt Illinois' revenue collections, particularly in areas near the state's borders. Every sales transaction an Illinois resident makes in Wisconsin, Missouri or Indiana is one less revenue opportunity for the state of Illinois.

Illinois has the 7th-highest combined state and local sales-tax rate

Combined state and local sales-tax rates, for Illinois and neighboring states as of Jan. 1, 2016

State	State rate (%)	Average local rate (%)Combined rate(%)		National rank
Illinois	6.25%	2.39%	8.64%	7
Missouri	4.225%	3.64%	7.86%	14
Indiana	7.00%	0.00%	7.00%	22
lowa	6.00%	0.79%	6.79%	28
Kentucky	6.00%	0.00%	6.00%	37
Wisconsin	5.00%	0.41%	5.41%	44

Source: Tax Foundation

Illinois' individual and corporate state income-tax collections are among the highest in the country

According to the most recent data from the Tax Foundation, Illinois had the 10th-highest individual income taxes in the nation in 2014. The state collected over \$1,200 in income taxes per Illinoisan, far more than neighboring states collected. The average Illinoisan paid over \$1,200 in income taxes, far more than residents in any neighboring states.¹³

Illinoisans paid the 10th-highest income tax in 2014

State	State individual income-tax collections per capita	National rank
Illinois	\$1,247	10
Wisconsin	\$1,180	12
Iowa	\$1,028	21
Missouri	\$884	25
Kentucky	\$850	28
Indiana	\$742	33

State per capita individual income-tax collections, fiscal year 2014

Source: Tax Foundation

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The state's corporate income tax was even higher, ranking fourth in the nation behind only Alaska, New Hampshire and North Dakota. No neighboring states' corporate income-tax collections came close to matching Illinois'. Wisconsin's per capita corporate income-tax collections came in at a little more than half Illinois' collections.

Illinois paid the 4th-highest corporate income tax in 2014

State	State corporate income-tax collections per capita	National rank
Illinois	\$333	4
Wisconsin	\$171	15
Kentucky	\$153	19
Indiana	\$131	25
lowa	\$125	26
Missouri	\$59	44

State corporate income-tax collections per capita, fiscal year 2014

Source: Tax Foundation

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These rankings do not take into account the partial sunset of Illinois' individual and corporate income-tax hike in 2015.

However, Illinois' rank prior to the full implementation of the tax hikes can serve as a proxy for Illinoisans' current income-tax burden.

In fiscal year 2011, Illinois' individual income-tax collections equaled \$873, the 22nd-highest in the country. So even before the tax hike, Illinoisans' individual income-tax burden ranked in the top half of all states.

Illinois' corporate income-tax collections per capita were also relatively high before the tax hike, ranking 17th-highest in the nation in fiscal year 2011.

Having only partially sunset, Illinois individual and corporate income-tax rankings now lie somewhere in between their 2011 and 2014 levels.

Chicagoans pay some of the highest taxes of any city in the nation

Residents of the city of Chicago – who make up a fifth of Illinois' total population – are stuck with a particularly massive tax burden. They pay state taxes, which are some of the highest in the nation. On top of that, they also pay local city taxes, which are higher than the taxes residents pay in most other major Illinois cities.

In all, the city of Chicago subjects Chicagoans to over 30 individual taxes and a multitude of fees – far more than any other major Illinois municipality.

Several of Chicago's biggest taxes also rank quite high in comparison with other cities across the country.

Chicagoans pay the highest combined sales taxes of any major U.S. city

According to the Tax Foundation, Chicago has the highest combined state and local sales-tax rate of any major city in the nation. That's due to a 1 percent sales-tax increase Cook County enacted in 2015.¹⁴

Chicagoans pay the highest combined sales taxes of any major U.S. city Combined state and local sales-tax rates in cities with populations above 200,000, as of July 1, 2016

Sales-tax rate					
City	State rate	Rank			
Chicago, IL	6.25%	4.00%	10.25%	1	
Baton Rouge, LA	5.00%	5.00%	10.00%	2	
Birmingham, AL	4.00%	5.00%	10.00%	2	
Montgomery, AL	4.00%	5.00%	10.00%	2	
New Orleans, LA	5.00%	5.00%	10.00%	2	
Seattle, WA	6.50%	3.10%	9.60%	6	
Tacoma, WA	6.50%	3.10%	9.60%	6	
Fremont, CA	7.50%	2.00%	9.50%	8	
Oakland, CA	7.50%	2.00%	9.50%	8	
Memphis, TN	7.00%	2.25%	9.25%	10	

Source: Tax Foundation

Chicagoans pay some of the highest property taxes of any major U.S. city

According to a 2016 report by the Lincoln Institute of Land Policy and the Minnesota Center for Fiscal Excellence, the city of Chicago has the fourth-highest effective¹⁵ property-tax rate on commercial properties when compared with the largest U.S. cities.¹⁶

Such high rates are extremely unattractive for new and pre-existing businesses looking to expand their facilities in the Midwest. Chicago is at a severe disadvantage compared with other cities when large firms and startups are considering property purchases.

Chicago's commerical property taxes are the 4th-highest of 53 major U.S. cities

Urban commercial property taxes in 53 major cities, property valued at \$25 million, 2015

City	Taxes paid	Effective tax rate	Rank
Detroit, MI	\$1,237,562	4.125%	1
New York, NY	\$1,816,812	3.956%	2
Providence, RI	\$1,111,388	3.705%	3
Chicago, IL	\$1,081,225	3.604%	4
Bridgeport, CT	\$1,077,104	3.590%	5
New Orleans, LA	\$631,848	2.106%	25
Cheyenne, WY	\$190,416	0.635%	53
Average	\$644,066	2.147%	

Source: Lincoln Institute of Land Policy and Minnesota Center for Fiscal Excellence

In addition to high property taxes for commercial buildings, Chicagoans also pay high residential property taxes. Chicago ranks 13th in taxes paid based on median property value and 18th in effective tax rates when compared with 53 of the largest U.S. cities.

Chicagoans pay 13th-highest residential property taxes and 18th-highest effective rate among 53 of largest U.S. cities

Urban homestead property taxes in 53 major cities for a median-value home with assessment limitations, 2015

City	Median 2015 home value	Taxes paid	Tax rank	Effective tax rate	Rate
Bridgeport, CT	\$172,900	\$6,705	1	3.878%	1
Aurora, IL	\$178,100	\$6,617	2	3.715%	2
Detroit, MI	\$41,900	\$1,317	47	3.143%	3
Chicago, IL	\$219,800	\$3,328	13	1.514%	18
Kansas City, MO	\$132,300	\$1,971	32	1.490%	19
Denver, CO	\$283,100	\$1,873	34	0.662%	51
Cheyenne, WY	\$201,200	\$1,312	48	0.652%	52
Honolulu, HI	\$591,600	\$1,780	37	0.301%	53
Average	\$207,025	\$2,682		1.459%	

Source: Lincoln Institute of Land Policy and Minnesota Center for Fiscal Excellence

Conclusion

Illinois is a high-tax state, and Illinoisans already pay more in taxes than residents of most other states.

But that hasn't stopped tax-hike proponents from pushing additional tax hikes. Higher gas taxes, a millionaire tax, a progressive income tax, a return to the personal and corporate income taxes' presunset rates – all have been proposed by lawmakers in 2015 and 2016 as a solution to the state's budget crisis and mounting deficit.

Fortunately, none of those recent tax-hike proposals have come to pass. Illinoisans cannot afford the hits to their personal finances and the drag on the state's economy those taxes would cause.

Illinois doesn't need more taxes. It needs comprehensive spending and pension reforms at the state and local levels.

Illinois lawmakers must bring down the cost of government to a level Illinoisans can afford, not increase an already unaffordable burden.

Necessary reforms at both the state and local levels include:

- Freezing local property taxes while granting local governments more control over their own collective bargaining agreements¹⁷
- Moving new state workers to 401(k)-style retirement plans and other commonsense pension reforms, as well as passing a constitutional amendment allowing Illinois to change unearned pension benefits going forward¹⁸
- Making local school districts and public universities bear the pension costs of their own employees going forward¹⁹
- Requiring all local school district employees to make contributions toward their own pensions by ending teacher pension "pickups" as an employee benefit²⁰
- Eliminating the state's broken education funding formula and creating a money-follows-thestudent model in its place²¹
- Requiring state universities and community colleges to enact spending reforms to eliminate bloated administrative staff and lower the cost of tuition²²

Until these and other major reforms are signed into law, Illinois lawmakers shouldn't ask taxpayers for another penny.

^{1.} Austin Berg, "New Bill Would Make Illinois Gas Taxes Highest in the Nation," *Illinois Policy Institute*, April 4, 2016. https:// www.illinoispolicy.org/new-bill-would-make-illinois-gas-taxes-highest-in-the-nation/; Hilary Gowins, "Madigan's 'Millionaire Tax' Fails in House," *Illinois Policy Institute*, April 20, 2016, https://www.illinoispolicy.org/madigans-millionaire-tax-fails-inhouse/; Heather Weiner, "The Progressive Income Tax is Dead – Again," *Illinois Policy Institute*, May 4, 2016, https://www. illinoispolicy.org/the-progressive-income-tax-is-dead-again/.

^{2.} Ted Dabrowski, Craig Lesner, John Klingner, *Illinois has a Spending Problem, Not a Revenue Problem*, (Illinois Policy Institute, Summer 2016), https://www.illinoispolicy.org/reports/illinois-has-a-spending-problem-not-a-revenue-problem/.

^{3.} Joseph Henchman, "Chicago Approves Property Tax Increase," *Tax Foundation*, November 17, 2015, http://taxfoundation. org/blog/chicago-approves-property-tax-increase.

^{4.} Ted Dabrowski and Erik Randolph, *Fact Finder: Busting the Myth that Chicago Taxes are Low,* (Illinois Policy Institute, October 2015), https://www.illinoispolicy.org/reports/busting-the-myth-that-chicago-taxes-are-low-an-analysis-of-chicagos-taxation-and-revenue-in-perspective/.

^{5.} Ted Dabrowski, "Rahm Calls for Largest Property Tax Hike in Modern Chicago History," *Illinois Policy Institute*, September 21, 2015, https://www.illinoispolicy.org/emanuel-asks-for-600-million-property-tax-increase-other-new-fees/; Juan Perez Jr. and Marion Renault, "CPS Proposes \$5.4 Billion Budget, Teacher Pact Similar to Earlier Submission," *Chicago Tribune*, August 8, 2016.

⁶ Nicole Kaeding, "Facts & Figures 2016: How Does Your State Compare?" *Tax Foundation*, February 29, 2016, http://taxfoundation.org/sites/taxfoundation.org/files/docs/TF_Facts%26Figures_2016.pdf.

^{7.} Burden as a share of total state income measures total local and state taxes paid versus total income generated from all sources in a state.

^{8.} Scott Drenkard, "Facts & Figures 2013: How Does Your State Compare?" *Tax Foundation*, March 18, 2013, http://taxfoundation.org/sites/taxfoundation.org/files/docs/ff2013.pdf.

^{9.} "Facts and Figures 2016," *Tax Foundation.*

^{10.} "Chicago Approves Property Tax Increase," *Tax Foundation*.

^{11.} Dominique Lalisse, "Comparing the Real Cost of Owning Property Across the United States" *CoreLogic*, April 27, 2016, http://www.corelogic.com/blog/authors/dominique-lalisse/2016/04/comparing-the-real-cost-of-owning-property-across-the-united-states.aspx#.V46B6BUrKhf.

^{12.} Scott Drenkard and Nicole Kaeding, "State and Local Sales Tax Rates in 2016," *Tax Foundation*, March 2016, http://taxfoundation.org/sites/taxfoundation.org/files/docs/TaxFoundation_FF504.pdf.

^{13.} "Facts and Figures 2016," *Tax Foundation.*

^{14.} Jared Walczak, Scott Drenkard, Evan Linett, "Sales Tax Rates in Major Cities, Midyear 2016," *Tax Foundation*, July 19, 2016, http://taxfoundation.org/article/sales-tax-rates-major-cities-midyear-2016.

^{15.} The effective property-tax rate equals a property's tax bill as a percentage of a property's market value.

^{16.} Lincoln Institute of Land Policy and Minnesota Center for Fiscal Excellence, "50-State Property Tax Comparison Study," *Lincoln Institute of Land Policy*, June 2016, https://www.lincolninst.edu/pubs/dl/3674_3026_50-State-Property-Tax-2015. pdf.

^{17.} Erik Randolph and Ted Dabrowski, *Growing Out of Control: Property Taxes Put Increasing Burden on Illinois Taxpayers*, (Illinois Policy Institute, November 2015), https://www.illinoispolicy.org/reports/growing-out-of-control-property-taxes-put-increasing-burden-on-illinois-taxpayers/.

^{18.} Ted Dabrowski and John Klingner, "7 Pension Reforms that Illinois Can Still Enact Despite the SB1 Ruling," *Illinois Policy Institute*, November 6, 2015, https://www.illinoispolicy.org/7-pension-reforms-that-illinois-can-still-enact-despite-the-sb1-ruling/.

^{19.} Ted Dabrowski, "Local Pension Accountability Doesn't Require Higher Taxes," *Illinois Policy Institute*, May 27, 2012, https://www.illinoispolicy.org/loal-pension-accountability-doesnt-require-higher-taxes/.

^{20.} Ben VanMetre, "64 Percent of Illinois School Districts Pick Up Pension Contributions for Teachers," *Illinois Policy Institute*, May 22, 2015, https://www.illinoispolicy.org/64-percent-of-illinois-school-districts-pick-up-pension-contributions-for-teachers/.

^{21.} Ted Dabrowski, *Understanding Illinois' Broken Education Funding System: A Primer on General State Aid*, (Illinois Policy Institute, October 2013), https://www.illinoispolicy.org/reports/understanding-illinois-broken-education-funding-system/.

^{22.} Ted Dabrowski and John Klingner, *Pensions vs. Higher Education*, (Illinois Policy Institute, February 2016), https://www. org illinoispolicy./reports/pensions-vs-higher-education/.

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